EXHIBIT C

Volume: Н

Pages: \vdash 99

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UNITED STATES DISTRICT OĦ. DISTRICT COURT MASSACHUSETTS

C.A. NO. 04-11193NG

SHAWN DRUMGOLD,

PLAINTIFF

×

۷S.

TIMOTHY CALLAHAN, ET AL, DEFENDANTS

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Registered Professional Reporter and Notary for the Commonwealth of Massachusetts, at the Nancy M. Walsh, DEPOSITION of FRANCIS M. ROACHE, a witne called on behalf of the Plaintiff, pursuant to the provisions of the Federal Rules of Civil Procedure, commencing at Tommasino & Tommasino, 2:08 Tommasino, Two Center Plaza, B 02108, on Monday, February 12, Certified p.m. Shorthand Reporter the Boston, Public (#118593)/ 2007 law office witness before and

DEDHAM, TELEPHONE COURT REPORTING SERVICES FAX (781) 131 CRANE STREET MASSACHUSETTS NANCY M. WALSH (781) 326-5062 326-5072

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I was appointed acting lieutenant in 1983.	And what was the next rank after that that you held?	About seven years, approximately.	And how long were you a sergeant?	I was promoted to sergeant.	What did you do next?	About seven years.	How long were you a patrolman?	Called patrolman then.	What position did you go in as?	August 28, 1968.	When did you go to work for the Boston Police Department?	1982.	When was that?	graduate of the FBI National Academy.	I think it was like 1980, something like that. Also a	When did you get your master's?	1975.	When did you get your undergraduate degree?	College.	master of arts in public management from Boston State	I have a bachelor's degree from Boston State College, a	What's your educational background?	Seven years.

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Disorders

Unit

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did During you ever the time that serve h H you were the Homicide Ø patrolman Unit? 9 Ф sergeant

- Þ No, Н did not.
- Ю How long did you serve in the Community Disorder Unit?
- Þ Approximately seven years
- Ю And then what did you next ď for the Boston Police?
- M assignment Unit. continued In other words, to continued Hthink the CDU, Hstayed in Community the Disorders same
- Ø Did you change rank?

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- Þ lieutenant already mentioned lieutenant Н became an acting
- Ю What next job? happened after you were Ω lieutenant What was Your
- D Appointment to Police Commissioner

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- O When was that?
- × February 1, 1985
- M Mayor Raymond L. Flynn. appointed
- Ø for And following correct you had been ij the CDU

the two years previous to that?

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24	23	22	21	20	19	18	17	16	15	14	13	12	 -}	10	9	ω	7	ø,	σ	4	ω	2	 -	
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He basically was the Number 2 man in charge. As a	Was he superintendent of any particular division or unit?	Number 2 person, a superintendent.	The only thing I can say is I referred to him as a	MR. REILLY: I do.	MR. JOHN ROACHE: I don't know.	MR. REILLY: I know he had some.	MR. JOHN ROACHE: If any.	Bratton hold?	Boston Police, what position or positions did William	During the time that you were the Commissioner of the	I'd like to hear the question again about the time frame.	MR. REILLY: Yes.	was Police Commissioner?	MR. JOHN ROACHE: During the entire time he	Police Commissioner?	What position did William Bratton hold while you were the	William Bratton.	And who was your successor?	Yes, June 26, 1993.	So was that up until 1993?	Eight years and approximately five months.	And how long did you serve as Commissioner?	Yes. I was in CDU when the Mayor appointed me.	

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Unit?

depending upon directly Because Homicide Unit personnel got bureau 0£ controlled homicide investigations involved with selecting people the chief |---|---statute But 'nе was and 8 Н different of law, then stayed away she would have the the than other District District from those some thoughts Attorney units Attorney \vdash left \vdash issues never that

discretion? involved the bureau in that, chief exercising or was he your exercising his discretion OWI when he

Ħ. MHOL ROACHE: Objection

Attorney would contact me, and decision. Н Ιf delegated my talk about from time Sometimes issues ţ0 the time, too Н authority But would they may, Н never really would the to they would other bureau District come

authority question guess that my question and accurate? just that S you "⊢ then think delegated to I think you've it's answered the kind bureau chiefs 0 f μ. narrow was Your

homicide go directly you remember District at any point while in. connection with you were Attorneys who Commissioner? should ever asking be head 0 H

 24	23	22	21 A	20 Q	19 A	18 Q	17 A	16 	15 A	14 2	13 A	12 0	11 A	10 0	9	8 A	7	6 Ø	ហ	4 A	ω	2 Q	1 A	
and he didn't pass the civil service exam. And I	department. A year later we had promotions to sergeant,	because he was an acting sergeant when I took over the	I reduced him in rank, and that's how I remember him	And how did you know Timothy Callahan?	Yes.	Did you know Timothy Callahan?	No, I did not, sir.	Had you ever had any personal dealings with him?	I just knew he was a detective. He was in the bureau.	And how did you know Detective Paul Murphy?	Yes, I remember him, also.	Did you know Detective Paul Murphy?	No, I did not.	Had you ever supervised him or worked with him directly?	him. I could probably visualize him.	I knew of him, not to be in other words, I knew of	Commissioner?	Did you know Detective Richard Walsh when you were	(Ms. Scapicchio joined the deposition.)	Newman Flanagan and Ralph Martin.	Attorneys when you were Commissioner?	Who was the District Attorney or who were the District	No.	

24	23	22	21	20	19	18	17	16	15	14	13	12	11	10	9	œ	7	٥	ហ	4	ω	2	H
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Was there a Civil Service Commission order to the Boston	Probably within a few months of 1985.	there civil service promotional exams held?	And how soon after you were appointed Commissioner were	That is correct, eight years, if perhaps not more.	MR. JOHN ROACHE: Objection.	in the Boston Police Department?	years without any promotional exams, civil service exams,	correct that there had been a period of almost eight	When you were appointed as Commissioner in 1985, is it	That's an approximate.	Commissioner?	That would be about a year after you got appointed	Approximately 19 somewhere in 1986.	reduced in rank?	Do you know when that was that Sergeant Callahan was	No, I do not.	Do you know what unit he was in when that happened?	That's correct, sir.	And then when the exam happened, he didn't qualify?	Yes.	exam?	He had been appointed as an acting sergeant in lieu of an	remember he was a gentleman about that particular event.

prosecution of

Shawn Drumgold?

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₽	Ю	A			Ю			A		Ю					A		Ю	⊅			Ю.	⊅
I don't remember.	Were there any minutes kept of the meetings do you know?	Yes, there were regular meetings.	chiefs?	regularly monthly or weekly meetings with the bureau	But in addition to those kind of meetings, were there	something is important	could come in if they felt it was a matter if	The bureau chiefs knew I had an open-door policy. They	were they scheduled on a regular basis?	Were those regular meetings with the bureau chiefs, as	matters.	related to the police many matters, all kinds of	superintendent chief. I would meet on matters that	superintendents, the highest rank, with the exception of	I would meet with bureau chiefs which were	with the Investigative Services concerning pending cases?	Did you have a process where you would periodically meet	I don't recall.	that prosecution?	being briefed by anyone concerning either that murder or	Do you ever remember being briefed do you remember	No, I had no involvement whatsoever.

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REILLY:

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(Discussion off the record.)

soon as December show 22, get you Commissioner's 1988, the exhibit which will number, be marked Special and ask Citation dated S noĀ an exhibit 1f you're

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don't remember it. Н 998 μ. Έ in front of me now. Н

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Was Commissioner you would make special citations?

What SPM the criteria for special citations?

staff Again, Hthere was Ø group 0f police officers,

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 \triangleright Ø M decided backup or That would type ţo ρ. Ο explain right probably information ďn βIJ the initial report. start wherever recommendation typically it for would Ф you There special receive are

whether they would range review Evans, follow-up O Ff al1 who ŗt awards reports. was be narratives would that. മ for get heroic They would select the I would <u>۲</u>event Policemen's to awards that delegate g I would read saving board. Ball, മ i t certain initiated, whoever Ø to life and They would O Hn the the event basically award, Pau1 wide

- Ю Would the board, narratives or would they эď narratives ре the original that were prepared police reports?
- \triangleright don't remember
- Ю the Walsh Do you have any memory of Tiffany Moore special citation murder? n L giving connection with Detectives Murphy their work on
- × not remember that

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JOHN ROACHE:

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Shawn Drumgold who

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Volterra

Defendant h. the Tiffany Moore

case?

No, Н do not

here at Page N 0 fi Exhibit 186, that Judge Volterra

finding, that Н conclude that in Drumgold's case

authorities egregious prosecutorial questions Drumgold at misconduct the occurred when Area ш police the

station in direct contravention of മ Judge's order, and

interrogation was conducted in violation of

the

Drumgold's Fifth Amendment rights?

Did noA ever learn

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not remember that.

When noA were Commissioner, was there dпу procedure

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JOHN ROACHE:

Objection

Who Commissioner? office, some พลร point, in charge perhaps, \vdash informing me would of the probably legal O O office when you were hear something from the like legal that

The legal second legal first adviser, person was last adviser name Nicholas พลร I don't James Foundas, remember Hart. F-o-u-n-d-a-s right And the third Nancy

Ö police <u>ო</u>-And did somebody department they represent sued was the subject the police police to department? legal department when proceedings, that

× They corporate would were þе involved, counsel, considered assistant and the also lawyer ₩e of the corporation counsel worked city, closely yes. with They

Ø Was prosecuting criminal Ļ. your prosecutions മ understanding case? where that the they District were Attorney was involved Τ'n

MR. JOHN ROACHE: Objection.

- A I can't answer that
- Ø information there any ۲. H formal police procedure officers Τ'n where മ criminal you received case were

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things I should be concerned about.		24
depended upon them to inform me of legal matters on		23
the lawyer of the city, the corporation counsel, and I		22
I had the resource of the legal department in the city,	A	21
MR. JOHN ROACHE: Objection.		20
cases that officers were doing anything improper?		19
you learned about any findings made by Judges in crimina		18
Did you personally ever take any action to make sure tha	Ø	17
would probably be informed.		16
office or maybe the corporation counsel. And then I		15
information would probably come by way of the legal		14
That would be a delegation of authority. That kind of	A	13
MR. JOHN ROACHE: Objection.		12
that an officer may have committed misconduct?		11
department would learn of findings in a criminal case		10
Do you have any knowledge of how the Boston Police legal	Ø	9
concerning matters like that.		ω
share with me or provide me with any information		7
Boston Police Department at some point would probably		<u>σ</u>
At some point, somebody from the legal office of the	A	σı
MR. JOHN ROACHE: Objection.		4
And a criminal case as opposed to a civil case.	Ø	ω
MR. JOHN ROACHE: Objection.		N
accused or found by a Judge to have committed misconduct		Ь

led to Mayor Flynn appointing James St. Clair to prepare		24
What was your understanding as to the circumstances that	Ю	23
Boston, Raymond L. Flynn.		22
To the best of my recollection, the Mayor of the City of	Þ	21
connection with the Boston Police Department?		20
And who appointed James St. Clair to prepare a report in	Ю	19
Yes.	A	18
St. Clair?		17
Are you familiar with a report prepared by James	Ю	16
No, I don't remember.	A	15
citation, Exhibit 185, after the fact?		14
Do you have any memory of ever revisiting the special	Ø	13
I don't recall.	A	12
Tiffany Moore?		<u> </u>
the prosecution of Shawn Drumgold or the murder of		10
criticized Boston Police in any way in connection with		9
Do you have any memory of learning that a Judge had	Ю	ω
process.		7
To the best of my knowledge, that's how I remember the	A	Q
MR. JOHN ROACHE: Objection.		ØΓ
The legal department; is that correct?	Ю	4
MR. JOHN ROACHE: Objection.		ω
inform you if it was appropriate?		2
And you relied on the fact that you believed they would	Ø	Н

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Case 1:04-cv-11193-NG

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Commissioner,

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discussed goals Because S S do you believe it's command and objectives. staff, not g accurate? We put regular in plans. basis,

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pilot programs. We were constantly adjusting to the

Boston to meet ever-changing the needs of the ongoing the public changes ij that we the City served

Did here and you say words are ever the goals, go Ċ back the plans, effect to Mr. and St. of, priorities you've Clair and made his wе മ have mistake committee

NHOL ROACHE: Objection.

M never saw the man again

Ю Did you try Ç contact him?

Þ No, \vdash did not

Did you ever advise the Mayor as to what you considered

эq inaccuracies n L the St. Clair Report?

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Boston Police Academy.

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REILLY:

You've

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Page

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looking at Page

70,

and it's

1698

JOHN

ROACHE:

Apparently the

St.

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MR.

REILLY:

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1685?		24
If you could look at Page 61, which is Bates stamped.	Ю	23
our training at all times.		22
I'm never satisfied. So we constantly tried to improve	Þ	21
MR. JOHN ROACHE: Objection.		20
Boston Police Department in 1992?		19
Were you satisfied with the in-service training in the	Ю	18
I'm sorry?	⊅ .	17
MR. JOHN ROACHE: Objection.		16
training in the Boston Police Department?		15
So were you satisfied in 1992 with the in-service	Ю	14
training including in-service.		13
would spend there but also was involved with other		12
quality of the training for the time that the recruits		11
He had a stellar reputation. And he ensured not only t		10
coordinated well with the Massachusetts Training Counci		9
Robert Dunford. He had a good relationship, he		œ
We had an outstanding commander in charge. His name wa	A	7
your disagreement with that statement on?		Q
academy which you told me about, what else would you ba		ហ
And other than the Boston Police Academy, training	Ю	4
I would disagree with that statement.	A	ω
Police Department in 1992 a joke?	·	N
In your opinion, was in-service training in the Boston	Ø	Н

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A		Ю							A		Ю		A	Ю	A					Ø			
I cannot speak to that issue right now except to say I	procedure manual in place in 1992?	Do you know yourself whether there was a policies and	policies and procedures, and I delegated it all to him.	committee. The rules and regulations has to do with	superintendent, he was involved in that important	From the very first day that Paul Evans I promoted him to	up that committee for policies and procedure manuals.	the rules and regulations of the department. He headed	Superintendent Paul Evans I delegated to him to maintain	Police Department in 1992?	Was there a policies and procedure manual for the Boston	assessment.	I can't say. I don't know who come up with this	Do you know if that's accurate?	I have no comment.	(Witness peruses the document.)	1992?	policies and procedure manual. Was that accurate in	many major police departments, the BPD does not have a	The paragraph in the middle of the page begins, Unlike	paying attention.	MR. REILLY: Yes. Want to make sure you're	MR. JOHN ROACHE: Going backwards?

Þ Ю Αt investigations in manual, When this remember? the terms of you say specific beginning, what pursuit are you Н can't know you |- driving, was referring you had say. revising Hsometimes ω still to? policies rules have What handling mine ը. and procedures **⊢**regulations at that

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home.

Ŋ Ö Do you remember didn't mean ç interrupt you.

That's all right

Ø Q criticism being made? regulations there you sensible was: remember മ and orders, large collection 0 K retrievable that the tud Commission way? they 0f written rules were Do made you remember not organized finding that that μ,

D don't remember It's probably here

Ø Do Department, did not have a set you remember the and they О Н Commission saying that most recommended the rules 0 fi they the be made Boston Police available? officers

 \supset remember

Ю Performance look Մ Analysis. Page 63 The which Commission ც ც 1687, the says section,

ラ. JOHN ROACHE: REILLY: Performance What did Appraisals you say?

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Was department-wide departments, Unlike that accurate? the the overwhelming personnel Boston Police performance majority Department of. appraisal urban police does not system. have

Ю

∄ JOHN ROACHE: $\overset{\mathfrak{S}}{\vdash}$ your reading 0 f 1+

accurate OK

statement of Ħ. fact. REILLY: know my No, Ω Ή. reading that an Οfi accurate **⊢**• Ø accurate

Ħ. JOHN ROACHE: You said something other

than appraisals

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¥ REILLY: \mathbf{H} was just giving you an opening

12

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13

M not was can't comment obtained know who they were through interviews on this because that apparently his I'm not i I knowledge I would

just

don't

know.

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don!t

remember

that at all where

that

comes

from.

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you,

in

fact, acknowledge that

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the

committee?

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your

testimony today that

that

that

that'

not

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accurate

that

the

department

had

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develop

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not

remember

any

discussion

about

performance

appraisal.

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indicated earlier,

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meetings,

and

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22

performance

appraisal

system

for

the

whole department?

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that

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Further

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that

paragraph,

the

Commission says

Commissioner

Roache

acknowledged

to

the

committee

that

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system

for

the

whole

department

Was

that

correct?

Did

the

department

had yet to develop

a performance appraisal

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outlined

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me

and

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department-wide

personnel

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opinion,

we

had

department-wide

because

Superintendent

Paul

Evans was

again

a Number

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you

at

that

time,

and

he was

very

much

involved

with

performance

appraisal

system?

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you

understand

any

difference

between

what

you

appraisals

under

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terms

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performance

command,

the bureau

chiefs

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the

needs

of

personnel

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lieutenant, captain.

promotions

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delegated all

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And generally

to detectives

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to

sergeant

personnel from

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are

simply

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committee

Ηf the

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No,

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do not.

you

here

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Page

63?

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don't

recall

the

statement

that's

attributed

noĀ can

section that turn ζÓ says Page

C,

Training

For

Detectives

The

special

training

promoted,

they

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learn

74 which

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Bates

stamped

1702,

detectives. found assigned there When to a unit patrol appears officers and expected ţ ag d on are

the job, quote. Was that accurate?

(Witness peruses the document.)

JOHN ROACHE: Was that accurate n T 1992?

景

Ĭ. REILLY: Yes, 1992 when the report was

produced

accurate H H 1992 ₩. JOHN ROACHE: 9 do you know? Was this first sentence

тту opinion, it's not accurate

Þ

Ö And Ythw not?

×

It's Wherever my understanding that there was Ф need for ₩e constantly were detective, homicide training. ೧೭

homicide the District investigations, Attorney who, ь́е รร g you know, she, b District directly controls Attorney

knows the tools they need. And training S L critically

important to stay up with the state 0 ff the art, Ľf you

of homicide investigation

O

When this

report was

produced by

the

. გ

Clair

D

don't

recall.

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Who was that?

Bureau of Investigative

Services.

 \aleph

detectives during the time you were

M

delegated that to

the

superintendent

in

charge

О Н

the

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Were

you aware

of what

training

given

homicide

46

Commissioner?

that

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the

allegations concerning

a lack of

training

for

allegations

that were made

'n

this

paragraph

on Page

the

Commission,

did you do anything to investigate

No, I don't recall.	A	24
concerning training for detectives?		23
anything about her investigation of these allegations		22
Do you remember Superintendent Doherty telling you	Ю	21
issues that were in the St. Clair Report.		20
with the command staff members to respond to all the		19
No. Again, Superintendent Doherty, I had her working	A	18
response to this claim?		17
the job of training detectives and say, what's your		16
Did you call the superintendent that you had delegated	Ю	15
I delegated that to Superintendent Ann Marie Doherty.	₽	14
Did you call	Ю	m H
I don't remember.	⊅	12

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14

 ∞ M Ю Do described the How responses Doherty you provided did completion of remember report she to report M_{Σ} . me with back the St. back title t O Clair and his concerns Ø her review you? document ţ Of. you? the which outlined 0 fr document, How did the st. Superintendent 9 Clair how ano Report,

47

document?

M No, sorry, \vdash do not

O Was she the author О Н the document?

 \triangleright together consultation would say she's with the others, primary author. she put the fina1 But again, report

11

10

Ø

 ∞

12

O you distribute that report from her to anybody else?

Þ don't recall.

Ö when The detectives. experienced investigators that next they homicide detectives sentence joined the unit, Was that g Page accurate received are 74 quote, because says, chosen to u, 1992? ott The committee special Эq only homicide training was told

₩ Э JOHN ROACHE: Objection.

 \triangleright can' Some О Н understand this that language here. is pretty vague, grammatically. Н

 ∞ homicide me ask detectives you this way. received Do any you special know in 1992 training when whether

24

 23

22

21

 \triangleright

M chief Н they don'

o f

Bureau of

Investigative

Services

because

а Н

remember,

but

again,

Н

would delegate

that

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the

48

joined

the

 \aleph you District have personnel Attorney's an understanding ų, the office Homicide Unit that to provide the Distric would the necessary work with

detectives? Attorney's office was: responsible for training homicide

say has Attorney's Services, importance investigations. because വ statutory Н looked and they O H office Н up-to-date training. delegated at authority But were the Н also statute, and worked closely with the that ţο believe to direct Bureau and the Beyond that, they understood O H District control Investigative District I cannot Attorney the

Ю But S D the responsibility of Commissioner 0fi police, who did you believe

had

the

District Attorney's detectives, office? the Boston Police Department S S the

providing

training to

the

Boston Police Department

×

 ∞ what And report ф type Was understand O.ff prepared, training Ļ. you had was correctly being no provided personal that ц to 1992 knowledge homicide when as this to

24

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you

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no memory

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detectives

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Boston

Police

Department?

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Clair

Report?

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homicide

detectives

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delegated

appropriate

command

staff

people

and

the

District

Attorney's

office

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 \triangleright

No,

but I don't remember.

Whoever the

chief

detective

1

worked

closely with

the District

Attorney's

office

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asked

and answered

this

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ahead.

Ħ.

JOHN ROACHE:

Objection.

You've

already

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 \triangleright

Again,

H.

it

came to

somebody being

transferred

at the

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Homicide

Unit,

that

request,

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from

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District

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Attorney's

office

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from the

bureau chief,

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personnel

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personnel

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Investigative

Services?

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They"

being

the

District

Attorney'

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Bureau

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homicide,

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would

remove myself

from that

process

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Who

appointed detectives to

the Homicide

Unit?

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Would

that

ф

Ann Marie

Doherty?

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Jase 1.04-0V-11195-NO	Document 107-4	1 1160 10/01/2001	1 age 32 01 35

 $^{\square}$

12

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9

Ю When noA Boston 0 0 0 you Police the say District MR. s, pt Department മ collaborative Attorney's homicide office department? process, what having i T role

would

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discussing

issues

like

that.

That's

a11

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can

chief

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the

investigative

services,

Superintendent

Saia

JOHN ROACHE: Okay.

- O M homicide Did Н 998 they the detectives? decide role as the which cases primary will prosecutor эd assigned О Н those crimes C O which
- \supset Hhave ಗಂ knowledge
- Ö Did their they decide what day-to-day investigations the homicide Of detectives will homicides? do in
- \supset Н don't know. They're assigned ¢ 0 the Homicide Unit.
- O Who are assigned to the
- D of The Department relationship between the DA and oversees homicide them. detectives. It's മ cooperative collaborative The DA the Boston Police ը. basically he kind
- Ю homicide District Commissioner detectives? Attorneys of had the police, did day-to-day supervision you understand over that
- JOHN ROACHE: Objection.

23

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Π'd say the primary role O Fi the DA's office was

office who

was

prosecuting

it;

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fair?

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And

the investigative

unit

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the

police

department would

particular

homicide

work

with and

cooperate

with

the District Attorney's

D

Yes,

with both parties united

in approaching

that

Ħ.

JOHN ROACHE:

Objection

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And

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terms

О Н

chain

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command,

the

homicide

detectives

 \triangleright

answered

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head

of the homicide

bureau;

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correct?

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the detectives

report

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the

bureau

chief

superintendent,

о К

the Bureau

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Investigative

Services.

homicide

because,

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between the

police

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District

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Attorney's

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homicides?

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Bureau of Investigative

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Services,

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 24	23	22	21 .	20	19	18	17	16	15	14	μω	12	11	10	9	ω	7	മ	ഗா	4	ω	N	Н	
	A			Ø					⊅		Ю	A			Ø	A		Ø		A			ю	
Investigative Services.	At one point, Joseph Saia was the chief of the Bureau of	Commissioner be Joseph Saia?	Services at least at some point while you were	And would the chief of the Bureau of Investigative	it to me.	discussing those matters, and he would probably present	with personnel under the District Attorney at his level	Investigative Services who probably had conversations	The best I can recall would be the chief of the Bureau of	to the head of the Homicide Division?	Who would make the recommendation to you for appointment	I have no knowledge of that.	MR. JOHN ROACHE: Objection.	Lieutenant McNelley and Frannie O'Meara?	Did you ever know if there was any friendship between	No.	with Frannie O'Meara?	Do you ever remember discussing any homicide detectives	Right now I'm not absolutely sure what he was doing.	I recall him working in the District Attorney's office.	Commissioner?	Attorney's Homicide Unit at some point when you were	Do you remember him being in charge of the District	